

BEFORE THE ARIZONA CORPORATION COMMISSION 1 2 SUSAN BITTER SMITH Arizona Corporation Commission Chairman **BOB STUMP DOCKETED** 3 Commissioner **BOB BURNS** MAR 1 6 2015 Commissioner DOUG LITTLE **DOCKETED BY** Commissioner 6 TOM FORESE Commissioner 7 DOCKET NO. E-01933A-12-0291 IN THE MATTER OF THE APPLICATION) 8 **TUCSON ELECTRIC** POWER) DECISION NO. __74975 9 COMPANY FOR THE ESTABLISHMENT OF JUST AND REASONABLE RATES AND **ORDER** 10 CHARGES DESIGNED TO REALIZE A REASONABLE RATE OF RETURN ON 11 THE FAIR VALUE OF ITS OPERATIONS **STATE** THROUGHOUT THE 12 ARIZONA (DOCKET NO. E-01933A-12-) 13 0291)14 SUBJECT: APPLICATION FOR APPROVAL OF PARTIAL REQUIREMENTS SERVICE TARIFF (RIDER R-13) 15 Open Meeting 16 March 2, 2015, and March 3, 2015 Phoenix, Arizona 17 BY THE COMMISSION: 18 FINDINGS OF FACT 19 20 1. Tucson Electric Power Company ("TEP" or "Company") is certificated to provide 21 22 electric service as a public service corporation in Arizona. Background 23 2. In Decision No. 73912 (April 16, 2013), the Arizona Corporation Commission 24 ("Commission") approved a settlement agreement in Tucson Electric Power Company's ("TEP" or 25 "Company") general rate case that provided for the establishment of new rates and charges. As part 26 of that Decision, the Commission ordered that TEP "...shall file on or before August 30, 2013, ...a 27 Partial Requirements Service Tariff". On August 26, 2013, TEP docketed a request for a two-month 28

extension of time seeking authority to provide the mandated new tariff(s) by October 30, 2013. On

August 30, 2013, the Commission Utilities Staff ("Staff") docketed a Memorandum which among

August 30, 2013, the Commission Utilities Staff ("Staff") docketed a Memorandum which, among

other things, recommended approval of TEP's requested time extension to file the mandated tariffs.

The Staff Memorandum also recommended that the due date for the corresponding Staff Report and

Recommended Order be extended to March 31, 2014. The Commission approved and ordered the

requested time extensions in Decision No. 74163 (October 25, 2013).

3. On October 30, 2013, TEP submitted an application that requested approval of the tariffs mandated by Decision No. 73912. Included in the application were four proposed Partial Requirements Service ("PRS") tariffs.

- 4. On March 27, 2014, Staff filed a motion for Extension of Time, until June 30, 2014, to file its Staff Report and Proposed Order. The Administrative Law Judge ordered that any party objecting to the Staff motion shall file a Response no later than April 11, 2014. No objections were filed.
- 5. On July 30, 2014, the Commission ordered under Decision No. 74601 that the deadline for Staff to file the Staff Report and Recommended Opinion and Order be extended until December 31, 2014.
- 6. On January 20, 2015, TEP filed a single revised PRS tariff that supersedes the PRS tariffs submitted by the Company on October 30, 2013.
- 7. On January 22, 2015, the Commission ordered under Decision No. 74901 that the deadline for Staff to file the Staff Report and Recommended Opinion and Order be extended until January 30, 2015.

Proposed Partial Requirements Service Tariff

8. TEP initially proposed a set of four PRS tariffs that were designed to meet the specific needs of Residential (R-13), Small General Service (R-14), Large General Service (R-15), and Large Power Service (R-16) customers. However, after extensive discussions with Staff, TEP elected to withdraw the four initially proposed tariffs and replace them with a single PRS tariff, designated as "Partial Requirements Tariff – Rider R-13".

9. The proposed tariff would be offered to customers with a specific type of on-sit
generation that provides electricity to meet all, or a portion of, the customer's load. Customers taking
service under the proposed PRS tariff would desire standby energy and capacity, maintenance energy
or supplemental energy and capacity, in addition to the regular service normally received from th
Company.

- 10. The proposed tariff would be offered to customers that operate "Qualified Facilities" ("QFs") as defined in the Public Utilities Regulatory Policies Act of 1978 ("PURPA"). A QF as defined under PURPA is either a cogeneration (combined heat and power) plant or a small power production facility whose energy source is biomass, waste, renewable (hydro, wind, or solar), geothermal resources, or any combination thereof, and 75 percent or more of the total energy input must be from these sources. PURPA limits the size of an individual small power production QF to 80 megawatts or less. Generation facilities seeking QF status must file an application with the Federal Energy Regulatory Commission ("FERC").
- 11. Under PURPA, utility companies are obligated to purchase any energy and capacity which is made available from a QF. The rate at which TEP would purchase power from a QF under this PRS tariff would be established in a Service Agreement between the Company and the customer, subject to approval by the Commission.
- 12. The proposed PRS tariff has been designed as a 'rider" that would function in concert with the customer's underlying, or "Base", rate schedule. Customers wishing to take service under the proposed PRS tariff must meet all service requirements for the customer's Base Rate. The proposed PRS Rider would not be available to Time-of-Use, standby, temporary, or resale customers, and could not be used in conjunction with other Partial Requirements or Interruptible rate schedules. In addition, the proposed PRS tariff would only be available to customers who are not otherwise subscribed to the Company's approved Net Metering tariff.
- 13. Customers that wish to take service under this proposed PRS tariff are required to have a demand meter installed and operating before service will be allowed. Any additional equipment necessary to provide partial requirements service will be installed at the customer's expense.

14. The capacity of the customer's installed generator(s) must be certified by the Company
prior to the receipt of any partial requirements service. The generating unit cannot be sized at more
than 125 percent of the customer's connected capacity. Certification of the customer's generator(s)
would be performed by the Company at the customer's expense.

15. Rates for the sales of power by the Company to the QF under this PRS tariff would be as follows:

<u>Supplemental Service</u> (electric energy and capacity regularly supplied by the Company to the QF to augment the QF's self-generation)

- A. Service Charge The service charge shall be the basic service charge using the otherwise applicable standard offer tariff, but not to be less than \$15.00 per month.
- B. Energy Charge The energy charge shall be the energy charge (including Base Power, Fuel, and Purchased Power) using the otherwise applicable standard offer tariff.
- C. Demand Charge The demand charge shall be the demand charge using the otherwise applicable standard offer tariff, or \$7.50 per kW if none is specified in the standard offer tariff, times the maximum measured supplemental demand in the most recent 24 months used to meet only supplemental power requirements and would not be applied to total requirements.

<u>Standby Service</u> (electric capacity and energy supplied by the Company to the QF to replace energy ordinarily generated by the QF's own generation equipment during an unscheduled outage of the QF)

- A. Service Charge The service charge shall be the basic service charge using the otherwise applicable standard offer tariff, but not to be less than \$15.00 per month.
- B. Energy Charge The energy charge shall be the energy charge (including Base Power, Fuel, and Purchased Power) using the otherwise applicable standard offer tariff plus 50 percent.
- C. Demand Charge The demand charge shall be 1.5 times the applicable standard offer tariff with a minimum of \$11.25 per kW.

<u>Maintenance Service</u> (electric capacity and energy supplied by the Company during scheduled outages of the QF)

- A. Service Charge The service charge shall be the basic service charge using the otherwise applicable standard offer tariff, but not to be less than \$15.00 per month.
- B. Energy Charge The energy charge shall be the energy charge (including Base Power, Fuel, and Purchased Power) using the otherwise applicable standard offer tariff.
- C. Demand Charge The demand charge shall be the demand charge using the otherwise applicable tariff, or \$7.50 per kW if none is specified in the standard offer tariff, times the maximum measured demand.
- D. Maintenance Service Must be scheduled with and approved by the Company and may only be scheduled during the period October through April.

The proposed PRS tariff states that only one service charge will be applied for each billing period.

Staff's Analysis

- 16. Customers interested in the proposed PRS Tariff would desire Supplemental, Backup, and Maintenance service from the Company to insure reliability and continuity of operations. TEP has designed the subject tariff to meet the needs of customers with self-generation that meet the FERC requirements to be classified as a QF. Staff notes that four solar photovoltaic power plants located within TEP's service territory have applied for QF status since 2012.
- 17. For the demand portion of the charges associated with Supplemental Service, the proposed PRS tariff incorporates a rate design construct known as a "demand ratchet". A demand ratchet is a means of applying a minimum billing to a customer who may potentially have large swings in demand during the year. Typically, demand ratchets are imposed on large industrial customers that often connect to the system at the transmission level. Such customers often require the utility to install costly equipment to serve the particular needs of the large customer. In theory, the demand ratchet helps to stabilize the utilities' revenues and minimize the risk of serving large customers by spreading the cost of service over an entire year. From the system viewpoint, the demand ratchet tends to encourage the industrial customer to increase their annual load factor, which often promotes favorable load characteristics.

18. In the case of the demand ratchet contained in the proposed PRS tariff, a customer would be billed for its highest supplemental demand in the most recent 24 months. Staff believes that this arrangement is an appropriate use of the demand ratchet mechanism. However, Staff recommends that the demand ratchet be set on the preceding 11 months instead of 24 months to be consistent with TEP's other rate schedules.

- 19. The demand charge for Standby Service would be 1.5 times the applicable standard offer tariff demand charge with a minimum of \$11.25 per kW. For Maintenance Service the demand charge would be the demand charge using the otherwise applicable standard offer tariff, or \$7.50 per kW if none is specified in the standard offer tariff, times the maximum measured demand.
- 20. Staff notes that TEP's rate for purchasing energy from the QF under this proposed PRS tariff would be defined in a Service Agreement between the Company and the customer, with said Service Agreement subject to approval by the Commission. Staff believes this arrangement is appropriate.
- 21. Staff believes that the proposed PRS tariff Rider R-13 meets the requirements of the customer segment that is most likely to be interested in partial requirements service. Staff further believes that the proposed PRS tariff meets the requirements of Decision No. 73912.

Staff's Recommendations

22. Staff has recommended that the proposed PRS tariff Rider R-13, as revised by TEP on January 20, 2015, be approved, except that the Supplemental Service demand ratchet should be based on the preceding 11 months.

CONCLUSIONS OF LAW

- 1. Tucson Electric Power Company is an Arizona public service corporation within the meaning of Article XV, Section 2, of the Arizona constitution.
- 2. The Commission has jurisdiction over Tucson Electric Power Company and over the subject matter of the Application.
- 3. Tucson Electric Power Company's Application herein is in compliance with the Commission's order in Decision No. 73912 and the Application satisfies the requirements set forth in that order.

Decision No. <u>74975</u>

The Commission, having reviewed Tucson Electric Power Company's Application and 4. Staff's Memorandum dated January 30, 2015, finds that the Partial Requirements Service Tariff (Rider R-13) should be approved as discussed herein.

Decision No. 74975

1 **ORDER** IT IS THEREFORE ORDERED that Tucson Electric Power Company's Partial 2 Requirements Service Tariff (Rider R-13) is approved as discussed herein. 3 IT IS FURTHER ORDERED that the Supplemental Service demand ratchet should be based 4 5 on the preceding 11 months. IT IS FURTHER ORDERED that the Partial Requirements Service Tariff (Rider R-13) be 6 7 effective immediately upon approval of the Commission. IT IS FURTHER ORDERED that Tucson Electric Power Company shall file a tariff in 8 compliance with this Decision within 15 days of the effective date of the Decision. 9 BY THE PROPER OF THE ARIZONA CORPORATION COMMISSION 10 11 12 13 14 15 COMMISSIC 164 IN WITNESS WHEREOF, I, JODI JERICH, Executive 17 Director of the Arizona Corporation Commission, have hereunto, set my hand and caused the official seal of this 18 Commission to be affixed at the Capitol, in the City of 19 Phoenix, this _____day of ____ Warch 20 21 IODI IERIĆH 22 XECUTÍVE DIRECTÓR 23 24 DISSENT: 25 DISSENT: ____ 26 SMO: RBL:sms RRM/ 27 28

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